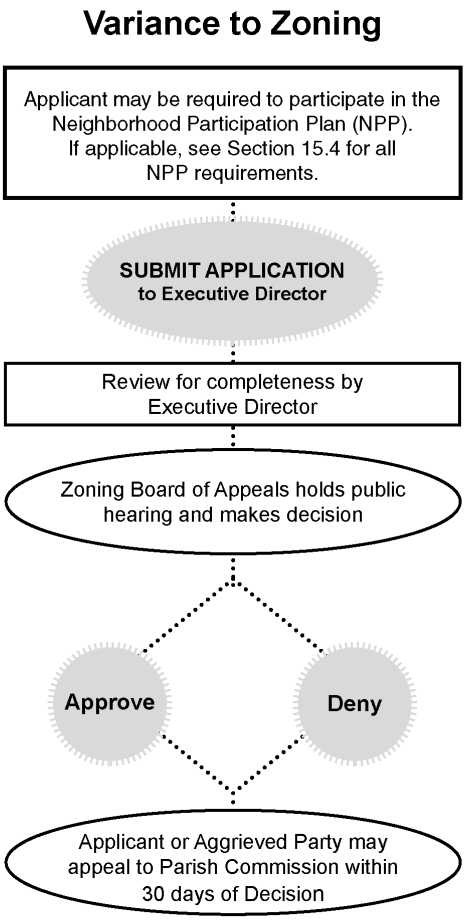FIGURE 16-5 VARIANCE TO ZONING